

I Mina'trentai Ocho Na Liheslaturan Guåhan
BILL STATUS

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	FISCAL NOTES	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	NOTES
319-38 (COR)	V. Anthony Ada	AN ACT TO ADD A NEW ARTICLE 18 TO CHAPTER 22, TITLE 5, GUAM CODE ANNOTATED RELATIVE TO ESTABLISHING THE GUAM DISASTER RELIEF FUND TO PROVIDE IMMEDIATE FUNDING FOR DISASTER RESPONSE AND DIRECT ASSISTANCE TO RESIDENTS.	5/13/26 2:55 p.m. 5/20/26 11:12 a.m.	5/22/26	Committee on Finance and Government Operations.	Request: 5/22/26 5/28/26			




COMMITTEE ON RULES

Vice Speaker V. Anthony Ada, Chairperson
I Mina'trentai Ocho Na Liheslaturan Guåhan
38th Guam Legislature

May 28, 2026

To: **Rennae V. C. Meno**
Clerk of the Legislature

From: **Vice Speaker V. Anthony Ada** 
Chairperson, Committee on Rules

Subject: **Fiscal Note for Bill No. 319-38 (COR)**

Håfa Adai!

Find the attached, Fiscal Note for the following bill:

Bill No. 319-38 (COR).

I also request that the same be sent to the respective Chairperson of the Standing Committee, to which this bill has been referred. Kindly copy the same to Management Information Services (MIS) for posting on our website.



Bureau of Budget & Management Research
Fiscal Note of Bill No. 319-38 (COR)

AN ACT TO ADD A NEW ARTICLE 18 TO CHAPTER 22, TITLE 5, GUAM CODE ANNOTATED RELATIVE TO ESTABLISHING THE GUAM DISASTER RELIEF FUND TO PROVIDE IMMEDIATE FUNDING FOR DISASTER RESPONSE AND DIRECT ASSISTANCE TO RESIDENTS.

Department/Agency Appropriation Information

Dept./Agency Affected: Department of Administration (DOA)	Dept./Agency Head: Birn, Edward M., Director
Department's General Fund (GF) appropriation(s) to date:	\$11,036,842
Department's Other Fund (Specify) appropriation(s) to date: Indirect Cost Fund (\$947,521) & Limited Gaming Fund (\$54,246)	\$1,001,767
Total Department/Agency Appropriation(s) to date:	\$12,038,609

Fund Source Information of Proposed Appropriation

	General Fund:	Special Fund:	Total:
FY 2025 Unreserved Fund Balance	\$0	\$0	\$0
FY 2026 Adopted Revenues	\$0	\$0	\$0
FY 2026 Appro. (P.L. 38-60)	\$0	\$0	\$0
Sub-total:	\$0	\$0	\$0
Less appropriation in Bill	\$0	\$0	\$0
Total:	\$0	\$0	\$0

Estimated Fiscal Impact of Bill

	One Full Fiscal Year	For Remainder of FY 2026 (if applicable)	FY 2027	FY 2028	FY 2029	FY 2030
General Fund	1/	\$0	\$0	\$0	\$0	\$0
Special Fund	\$0	\$0	\$0	\$0	\$0	\$0
Total	1/	\$0	\$0	\$0	\$0	\$0

- Does the bill contain "revenue generating" provisions? // Yes /X/ No
If Yes, see attachment
- Is amount appropriated adequate to fund the intent of the appropriation? /X/ N/A // Yes // No
If no, what is the additional amount required? \$ _____
/X/ N/A
- Does the Bill establish a new program/agency? // Yes /X/ No
If yes, will the program duplicate existing programs/agencies? /X/ N/A // Yes // No
Is there a federal mandate to establish the program/agency? // Yes /X/ No
- Will the enactment of this Bill require new physical facilities? // Yes /X/ No
- Was Fiscal Note coordinated with the affected dept/agency? /X/ Yes // No
If no, indicate reason: _____
// Requested agency comments not received by due date: _____
// Other _____

Analyst: Michelle Pineda **Date:** 5/29/26 **Director:** Lester L. Carlson, Jr. **Date:** MAY 28 2026
 Michelle Pineda, BMA I @ Lester L. Carlson, Jr., Director

Notes:
 // See Additional Comments.

BUREAU OF BUDGET AND MANAGEMENT RESEARCH
COMMENTS ON BILL NO. 319-38 (COR)

The Guam Code Annotated (GCA) currently authorizes *I Liheslatura* to appropriate no less than 2% of total projected General Fund revenues each fiscal year to the Rainy Day Fund, for the purpose of eliminating General Fund deficits at the end of the fiscal year or for expenses caused by a Guam emergency. *I Liheslatura* finds that while the Rainy Day Fund provides fiscal safeguards against revenue shortfalls and emergencies, its statutory limitations prevent it from providing the rapid, dedicated funding needed for direct disaster relief.

The proposed legislation seeks to add a new Article 18 to Chapter 22, Title 5, Guam Code Annotated, relative to establishing the Guam Disaster Relief Fund to provide immediate funding for disaster response and direct assistance to residents. Per the proposed legislation, monies in the subject relief fund shall be expended only for the following purposes: 1.) to provide relief and assistance to residents affected by local or federal declaration of disaster or emergency; 2.) disaster response and recovery activities; 3.) support costs necessary to meet local match requirements for federally declared disaster assistance programs; and 4.) other necessary expenses related to disaster response and relief. Upon the declaration of a state of emergency by the Governor of Guam, the Governor is authorized to expend up to Ten Million Dollars (\$10,000,000) per declared emergency. Annual appropriations to the Disaster Relief Fund shall not exceed 1% of the General Fund's revenues, provided that priority first be given to meeting Rainy Day Fund funding requirements. Deposits shall continue annually until the fund reaches a balance of Fifty Million Dollars (\$50,000,000); any amounts in excess of \$50,000,000 may be transferred to the General Fund or other funds of the Government of Guam, as may be provided by law.

According to comments received from the Department of Administration (DOA), DOA does not see a need for the Disaster Relief Fund. Instead, the department suggests that if the current Rainy Day Fund regulations need to be amended for better accessibility during disasters, the Legislature has the opportunity to do so. DOA further notes that a new fund under the General Fund is unnecessary as there are currently too many. They also advise against a separate bank account, recommending that funds be pooled to maximize interest revenue from investable cash. The Bureau notes that the FY 2026 Budget Act (P.L. 38-60) projects a total General Fund revenue of \$949,391,696. The intended 2% set aside for the Rainy Day Fund, suspended for FY 2026, was \$18,987,834. Adding a separate 1% set aside for the Disaster Relief Fund translates to \$9,493,917 that would not have been available for appropriation in FY 2026. Further, the FY 2027 Executive Budget Request projects a total General Fund revenue of \$1,027,570,675. If enacted, the Disaster Relief Fund set aside of 1% translates to a \$10,275,707 reduction in total General Fund revenue available for appropriation in FY 2027.